

MINUTES OF THE SALT LAKE CITY COUNCIL WORK SESSION MEETING

TUESDAY, DECEMBER 8, 2020

The City Council met in Work Session on Tuesday December 8, 2020, in an Electronic Meeting, pursuant to Chair determination Salt Lake City Emergency Proclamation No. 2 of 2020(2)(b).

In Attendance: Council Members Andrew Johnston, Amy Fowler, Chris Wharton, Daniel Dugan, Darin Mano, and James Rogers.

Staff in Attendance: Cindy Gust-Jenson, Council Executive Director; Jennifer Bruno, Council Deputy Director; Erin Mendenhall, Mayor; Rachel Otto, Mayor's Chief of Staff; Katherine Lewis, City Attorney; Allison Rowland, Council Public Policy Analyst; Nick Tarbet, Council Senior Public Policy Analyst; Mike Brown, Police Chief; Lisa Shaffer, Mayor's Chief Administrative Officer; Nick Norris, Planning Director; Blake Thomas, Community & Neighborhoods Director; Kira Luke, Council Public Engagement & Policy Analyst; Jonathan Larsen, Transportation Director; Julianne Sabula, Transportation Transit Program Manager; Amanda Lau, Council Public Engagement & Communication Specialist; Benjamin Luedtke, Council Policy Analyst; and DeeDee Robinson, Deputy City Recorder.

Absent: Councilmember Analia Valdemoros

Councilmember Wharton presided at and conducted the meeting.

The meeting was called to order at 4:13 p.m. [4:13:02 PM](#)

AGENDA ITEMS

#1. [4:14:25 PM](#) Informational: Updates from the Administration.

The Council will receive an update from the Administration on major items or projects, including but not limited to:

- *Local Emergencies for COVID-19, the March Earthquake, and the September Windstorm;*
- *Updates on relieving the condition of people experiencing homelessness;*
- *Police Department work, projects, and staffing, etc.; and*
- *Other projects or updates.*

Mayor Mendenhall thanked the Council for supporting the Administration's efforts regarding the Salt Laker Card (debit card assisting those who did not receive stimulus checks), Operation Warm (providing 7,000 winter coats for kids in need), Water Assist (assisting residents with their water bills), expanding services

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for those experiencing homelessness, and advocating for a Federal relief package to provide assistance to small business/residents who were struggling as well as assistance from the State for rental assistance/small business relief.

Further information provided included Community Commitment Program updates: continuing outreach in areas of larger encampments, closing some areas to camping as additional shelter resources were becoming available, current capacity of homeless resource centers (availability at the Men's Resource Center, King Resource Center, Millcreek Transitional Winter Housing, and motel program still having vouchers available), ongoing work with the Salt Lake Valley Coalition to End Homelessness to locate a second winter shelter location, the City's A Place for Your Stuff was open extended hours for people needing storage while pursuing resources, connecting individuals with intake/service assessments, shuttle service being available between all Homeless Service Centers (HRCs) and the Weigand Homeless Resource Center, COVID-19 testing available at all HRCs with off-site options for quarantine for those who test positive, and the City's partnership with Volunteers of America for a winter gear/coat drive on December 19, 2020 at the City & County Building.

Mike Brown briefed the Council regarding the Police Department's recent work project - Less Lethal Shotgun program; 450 officers having received training to use less lethal shotguns, roll-out to occur within the next 30-60 days, 47 shotguns currently in inventory with another 42 ordered (with plans to eventually outfit the entire department), and details regarding the make-up/range of each shot.

Councilmember Johnston inquired as to when this type of munition would be deployed. Mr. Brown said they would be used in situations when officers had sufficient cover/concealment, or enough distance between them and someone with a weapon, and ideally in place of lethal munitions in certain situations.

Rachel Otto and **Katherine Lewis** provided a Civil Service Commission update, including Salt Lake Police Association (SLPA) having shared concerns about discussions held between the Administration and Council (regarding policy & procedure) and the City being committed to resolving as many concerns as possible, Policy & Procedures regarding recruitment retention and recruitment of hearing officers were currently being drafted and would be shared with all three unions for feedback/input before

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finalization, and responses to SLCPA issues provided (emailed) to the Council this afternoon.

#2. [4:36:49 PM](#) Informational: Updates on Racial Equity and Policing. *The Council will hold a discussion about recent efforts on various projects City staff are working on related to racial equity and policing in the City. The conversation may include issues of community concern about race, equity, and justice in relation to law enforcement policies, procedures, budget, and ordinances. Discussion may include:*

- *An update or report on the newly created Commission on Racial Equity in Policing;*
- *Follow-up on Police Civilian Review Board (known as the CRB or PCRB) Ordinance Amendments and Legislative Intents; and*
- *Other project updates or discussion. [View Attachments](#)*

Allison Rowland, Katherine Lewis, and Kira Luke briefed the Council regarding:

- "Action Report: Racial Equity" included information regarding body-worn cameras, changes to the Police Civilian Review Board (CRB), Police Budget audit scope (informing the zero based budget exercise), repeal of the Civil Service Commission ordinance - providing the City more opportunities for an inclusive hiring process/lowering barriers for new employees to bring more diverse approaches, experiences, and ideas
- Updates on the Racial Equity in Policing (REP) Commission, including: commission currently meeting Wednesdays in sub-committees through the end of the year and available for the public to listen to at slc.gov/boards/REPAgenda, no meetings were scheduled for December 23 and December 30, 2020, an REP public listening session was planned for January 13, 2021, and contact information for questions regarding REP was provided (email repcommission@slcgov.com or call 801-535-7644).
- Clarifications provided on Item 2 - those with criminal records being able to serve on the CRB, and Item 3 - ensuring that all panels include at least a majority of Board Members, rather than the minimum of three currently permitted (located on the summary report included in the attachment).

Straw Poll: Support for a panel of five Board Members (CRB) to review a complaint unless it was an officer involved critical incident (non-OICI cases only). Council Members Dugan, Fowler, Mano, Rogers, and Wharton were in favor, Councilmember Johnston

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was opposed, and Councilmember Valdemoros was absent for the vote.

#3. [5:04:07 PM](#) Ordinance: Fleet Block Zoning Amendments (300 and 400 West and between 800 and 900 South) Follow-up Briefing.
The Council will receive a follow-up briefing about a proposal to create a new land use zone titled Form-Based Urban Neighborhood 3 (FB-UN3) and rezone the 10-acre City block known as the Fleet Block (located between 300 and 400 West and between 800 and 900 South) from Public Land (PL) and General Commercial (CG) to FB-UN3. The area was previously used by the City for a fleet maintenance facility that has since been relocated. Form-Based code focuses on the form and appearance of buildings. It also has more regulations that control those aspects of development than traditional zones. The proposal would apply regulations to future developments such as building design, height, bulk, use, and other development standards and land uses. The regulations are intended to support the block's redevelopment. In addition to the zoning amendments, the Council will also hear updates from City departments about the work they have done related to the redevelopment of this City-owned property. [View Attachments](#)

Mayor Mendenhall provided an introduction to the item and said community feedback was received regarding the Fleet Block murals and future of the block, the City's vision for the Fleet Block reflected benefits to the community as well as the needs of future generations of Salt Lake City residents, the vision included: creation of a space that benefitted residents and reflected the community's diversity, open space for gathering that created equitable access to opportunities by design/occupation, providing additional affordable housing, and expansion of public transportation, access, and more. She requested the Salt Lake community continue to communicate their needs and continue conversations regarding the Fleet Block to move forward together with the feedback/needs reflected.

Blake Thomas thanked community members for sharing their stories with the Community & Neighborhoods (CAN) team and input was necessary (from the public) for elements of the public space on the block to provide equity/inclusion.

Nick Tarbet provided an introduction and background on the proposal and noted the goal of the briefing included three main components: review list of potential motions and potential conditions to be included in the motions for the Council to consider, review the Administration's responses to the October 6,

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2020 Work Session briefing (questions raised by Council Members), and review additional policy questions noted in the Staff memo.

Nick Norris indicated that the Administration's responses to the Council's questions included gathering feedback from various stakeholders involved in the process, outlining items of concern/need, and identifying what the critical/necessary pieces of the Fleet Block were to demonstrate the community/stakeholders ideas/concerns were heard.

Further discussion was held regarding a previous Urban Feasibility Study conducted for the area (2018/2019), differences/definitions of parks/public open space/squares/plazas, and parking considerations and public transportation options in the area.

Councilmember Wharton said he was interested in exploring a public art component to ongoing discussions regarding the Fleet Block.

Straw Poll: Support for language regarding the effective date based on the criteria of public engagement (making the zoning effective based on the public engagement process). Council Members Mano, Rogers, Wharton, Fowler, Johnston, and Dugan were in favor with Councilmember Valdemoros absent for the vote.

#4. [5:45:20 PM](#) Resolution: Funding Our Future: Transit Master Plan Implementation Interlocal Agreement with the Utah Transit Authority (UTA). *The Council will be briefed about a resolution that would authorize the Mayor to enter into two proposed adjustments to an interlocal agreement (ILA) with UTA. Amendment to Addendum No. 2 provides accounting adjustments and credits to the City for cost savings from COVID-19 related bus service reductions, reaching service thresholds, and actual fuel costs. Addendum No. 3 is the service agreement from August 2020 to August 2021 for the Frequent Transit Service (FTN) routes on 200 South, 900 South, and 2100 South streets. The ILA is a twenty-year agreement with a goal of full implementation of the Frequent Transit Network as described in the City's Transit Master Plan.*
[View Attachments](#)

Kira Luke, Jonathan Larsen, and Julianne Sabula provided a summary of the attached proposal. Discussion was held regarding two addenda to the ILA (No. 2 & 3), true-ups and credits, cost projection refinements (2020-2021), and timeline impacts due to

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COVID-19.

Straw Poll: Support for the approval of the addenda (2 & 3) with the expectation that Transportation return with more specifications at a later date. Council Members Mano, Rogers, Wharton, Fowler, Johnston, and Dugan were in favor, with Councilmember Valdemoros absent for the vote.

#5. [6:04:57 PM](#) Board Appointment: Housing Advisory and Appeals Board - Katie Sims (formerly Fredrickson). *The Council will interview Katie Sims (formerly Fredrickson) prior to considering appointment to the Housing Advisory and Appeals Board for a term ending December 31, 2024. [View Attachments](#)*

Interview was held. Councilmember Wharton said Katie Sims' name was on the Consent Agenda for formal consideration.

Katherine Lewis took a moment of personal privilege and said she was pleased that Ms. Sims was returning to the City in any capacity.

#6. [6:08:04 PM](#) Board Appointment: Housing Advisory and Appeals Board - Carrie Eschler. *The Council will interview Carrie Eschler prior to considering appointment to the Housing Advisory and Appeals Board for a term ending December 31, 2024. [View Attachments](#)*

Interview was held. Councilmember Wharton said Carrie Eschler's name was on the Consent Agenda for formal consideration.

#7. [6:10:24 PM](#) Board Appointment: Housing Advisory and Appeals Board - Sara Hart. *The Council will interview Sara Hart prior to considering appointment to the Housing Advisory and Appeals Board for a term ending December 31, 2024. [View Attachments](#)*

Interview was held. Councilmember Wharton said Sara Hart's name was on the Consent Agenda for formal consideration.

STANDING ITEMS

#8. Report of the Chair and Vice Chair

No discussion was held.

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#9. 6:13:13 PM Report and Announcements from the Executive Director. *Report of the Executive Director, including a review of Council information items and announcements. The Council may give feedback or staff direction on any item related to City Council business, including but not limited to:*

- *Approval of the 2021 Annual Meeting Calendar; and*
- *Scheduling items.*

See File M 20-5 for [announcements](#).

#10. Tentative Closed Session. *The Council will consider a motion to enter into Closed Session for any specific purpose under Section 52-4-205.*

Item not held.

The meeting adjourned at 6:16 p.m.

COUNCIL CHAIR

CITY RECORDER

This document is not intended to serve as a full transcript as other items may have been discussed; please refer to the audio or video for entire content pursuant to Utah Code §52-4-203(2)(b).

This document along with the digital recording constitute the official minutes of the City Council Work Session meeting held December 8, 2020.

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